



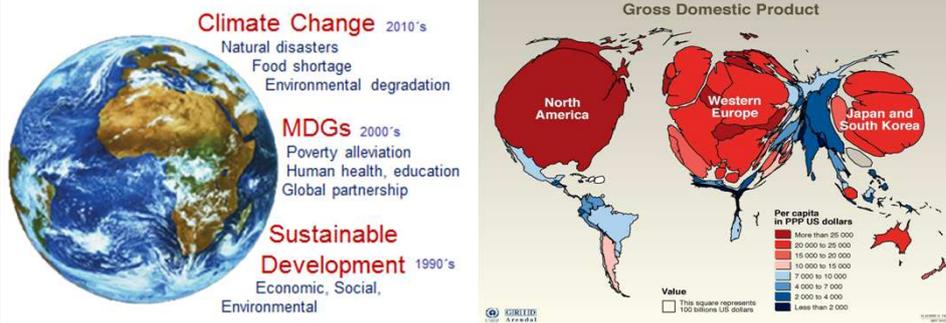
Understanding the Concept of Fit-For-Purpose Land Administration

- in support of the Post 2015 Global Agenda

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FIG WORKING WEEK, SOFIA, BULGARIA, 17-21 MAY 2015

The Global Agenda



Good land governance should be seen as a means in support of the global agenda

The MDGs: Monitoring Progress

The Millennium Development Goals Report 2014

8 Goals
18 Targets
48 Indicators




Goal 1
Eradicate extreme poverty and hunger

LGAF, Land Governance Assessment framework
WB Doing Business
Corruption Perception Index

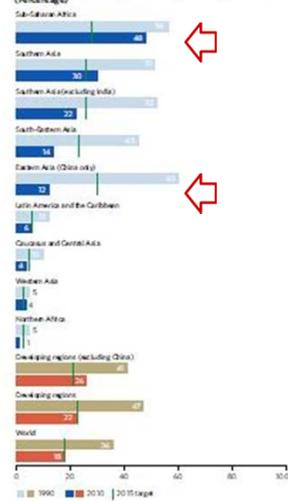
"The monitoring experience of the MDGs has shown that data will play a central role in advancing the new development agenda. We need sustainable data to empower people and support sustainable development. **There is a call for a data revolution**" (UN, 2013, 2014).

TARGET 1.A

Halving, between 1990 and 2015, the proportion of people whose income is less than \$1 a day

The extreme poverty rate has been halved, but major challenges remain

Proportion of population living on less than \$1.25 a day, 1990 and 2010 (Percentage)



The Post 2015 Agenda

UN SYSTEM TASK TEAM
ON THE POST-2015 UN
DEVELOPMENT AGENDA

Realizing the Future We Want for All
Report to the Secretary-General



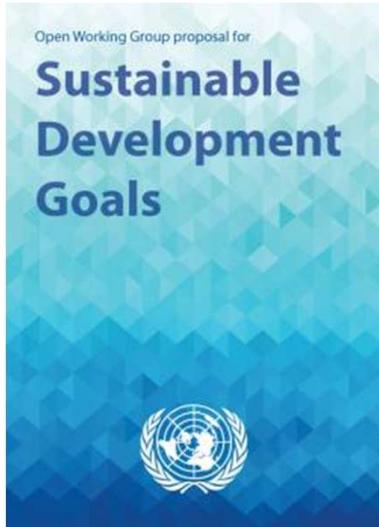
New York June 2012

Vision: the future we want for all

- Transformative change towards inclusive, people-centred, sustainable development
- Three fundamental principles:
 - Human rights
 - Equity
 - Sustainability
- Four core dimensions:
 - i. **Inclusive social development**, including empowering people through **land** tenure security
 - ii. **Environmental sustainability**, including improved **land**-use planning and food security
 - iii. **Inclusive economic development**, including ensuring access to **land** and natural resources
 - iv. **Peace and security**, this means, amongst others, no **land** conflicts

http://www.un.org/en/development/desa/policy/untaskteam_undf/report.shtml

The Post 2015 Agenda



- Proposed 17 Goals with 169 targets
- The overall goal:
By 2030 eradicate poverty in all its forms everywhere
 - Ensure that all men and women have equal ownership and control over land and property, inheritance, etc.
 - Ensure access for all to adequate, safe and affordable housing and basic services and upgrade slums
 - Ensure sustainable use of land, sea, and natural resources
- The SDGs are expected to be further refined and likely also compressed before adoption by the UN in September 2015.

<https://sustainabledevelopment.un.org/sdgsproposal>

Facing the Global Agenda



Trustable land information and good land administration is fundamental for:

- Responsible governance of tenure
- Coping with climate change
- Meeting the Millennium Development Goals
- Achieving sustainable development
- Enforcing human rights

Meeting the Global Agenda

- Only about 40 countries in the world have well functioning land administration systems.
- About 75 percent of the world's population do not have access to formal systems to register their land rights.
- “There is an urgent need to build systems which can identify the way land is occupied and used and provide security of tenure and control of the use of land”.
- “When building such systems the focus should be on a **“fit-for-purpose approach”** that will meet the needs of society today and can be incrementally improved over time”.

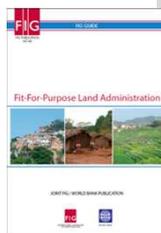


FIG /WB Declaration



A **fit-for-purpose** approach includes the following elements:

- Flexible** in the spatial data capture approaches to provide for varying use and occupation.
- Inclusive** in scope to cover all tenure and all land.
- Participatory** in approach to data capture and use to ensure community support.
- Affordable** for the government to establish and operate, and for society to use.
- Reliable** in terms of information that is authoritative and up-to-date.
- Attainable** to establish the system within a short timeframe and within available resources.
- Upgradeable** with regard to incremental improvement over time in response to social and legal needs and emerging economic opportunities.

FIG/WB, 2014

<http://www.fig.net/pub/figpub/pub60/figpub60.htm>

Fit-For-Purpose – what is it ?

- Fit-for-purpose:** The systems should be designed for managing current land issues – and not guided by high tech solutions and costly / time consuming field survey procedures.
- Basic purposes:** Include all land; provide secure tenure for all; and control the use of land.
- Flexibility:** Scale and accuracy relate to geography, density of development, and budgetary capacity
- Incremental improvement:** Advanced Western style concepts may well be seen as the end target but not as the point of entry.



Fit-for-Purpose Land Administration – the concept

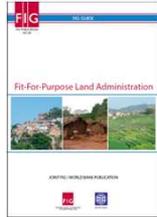


FIG pub. no. 60
2014

Spatial Framework:

Aerial imageries country wide
Participatory field adjudication
Incremental improvement
Continuum of accuracy



GLTN Guide
2016



Legal Framework:

Enshrine FFP approach in law
Secure all land rights for all
Human rights, gender equity
Continuum of tenure - STDM

Institutional Framework:

Holistic, transparent and cost effective
Sustainable IT-approach
Ongoing capacity development
Continuum of services

Stig Enemark, Sept. 2014

Building the Spatial Framework

- a continuum of accuracy

- **Visual boundaries rather than fixed boundaries**
 - Visual (General) boundaries will be sufficient for most land administration purposes..
- **Aerial/ satellite imageries rather than field surveys.**
 - Aerial imageries are 3-5 times cheaper and less capacity demanding than field surveys.
 - Aerial imageries provide not only the framework of the parcels but also the general topography to be used for a range of land administration functions

- **Accuracy relates to the purpose rather than technical standards**
 - Accuracy should be seen as a relative term related to the use of the information
- **Opportunities for updating, upgrading and improvement**
 - Building the spatial framework is **not** a one stop process
 - In turn, incremental improvement will establish a fully integrated land administration system.
 - This could be named as a **“Continuum of Accuracy”**



Using aerial imageries for participatory field adjudication



Orthophoto used as a field work map sheet with a georeferenced grid. The map shows the delineated parcel boundaries and parcel identification numbers.

Vectorised field map showing the resulting cadastral map with parcel boundaries and cadastral numbers.

Source: Zerfu Hailu, Ethiopia

Rwanda – leads the way



10 million parcels demarcated, adjudicated and registered in about five years
Unit costs were about 6 USD per parcel

Building the Legal Framework

- a continuum of tenure

- **A flexible framework designed along administrative rather than judicial lines**

- The legal framework needs to be flexible and managed through administration rather than court decisions..

- **A continuum of tenure rather than just freehold.**

- The **STDM** concept should be applied to ensure that legal as well as social tenure be secured independent of formality and technical accuracy.

- **Flexible recordation rather than only one register**

- The FFP approach will require a flexible recordation system.
- Applying the continuum of land rights will require innovative pro-poor recordation systems

- **Ensuring gender equity for rights in land**

- Women make two thirds of the worlds poor.
- Women's access to land must be seen as a universal human right.



Building the Institutional Framework

- a continuum of services

- **A holistic Institutional framework rather than sectorial siloes**

- Focusing on treating land and natural resources as a coherent whole

- **Good and transparent land governance rather than bureaucratic barriers.**

- The term "good governance" includes for government to be e.g. legitimate, transparent, accountable, and dedicated to integrity.

- **Flexible IT-approach rather than high-end technology solutions**

- Clear description of mandates, work processes and responsibilities
- Alternatives such as open source solutions should be considered.

- **Transparent land information with access for all**

- Applying the FAO Guidelines on Responsible Governance of Tenure.



Discussion

Constraints

- **Budget, time and capacity**
 - Building a developed world type of spatial framework is too costly, too time-consuming and too capacity demanding.
 - The spatial framework in developed countries has been developed over two centuries, in response to economic development and societal needs.
- **Vested interests**
 - Politicians will often rely on advice from professional bodies such as surveyors, and lawyers.
 - Their professional codes of ethics often support the existing system, and they will resist changes

Opportunities

- **Key benefits**
 - Setting a firm deadline will bypass professional arguments
 - A fit-for-approach approach will include all land in a reasonable short time and at relatively low costs
 - The system will meet the current demands and can easily be incrementally improved
- **Opportunities for land professionals**
 - Obtaining a much increased client base
 - Undertaking a more managerial role in building and running the system.
 - Serving society needs and improving their professional status.

The quest for capacity development

"Don't start what you can't sustain"

Provisions for ongoing updating and possible upgrading are crucial and must be established up front.

Capacity development relates to societal awareness, institutional and organisational reform, and education and training of human resources.



The way forward includes understanding and cooperation between UN-agencies, professional organisations, and national governments

To drive the change process there must be effective knowledge sharing to ensure that lessons learned and good practice are widely implemented.

Concluding remarks

Land administration is basically about people. It is about the relation between people and places, and the policies, institutions and regulations that govern this relationship.

When building land administration systems in less developed countries - focus should be on a “fit-for-purpose approach” that will meet the needs of society today and can be incrementally improved over time.



**Thank you for
your attention**